

Rules of Procedure

Political and Security Committee

Open Agenda

Political and Security Committee (PSC) Rules of Procedure

European Union Simulation in Ankara (EUROsimA) 2022
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EUROPEAN UNION SIMULATION IN ANKARA 2022

SPECIAL RULES OF PROCEDURE

POLITICAL AND SECURITY COMMITTEE

A. General Rules

1. Scope

- 1.1. The EUROsimA 2022 Special Rules of Procedure (hereinafter referred to as “the Rules of Procedure”) shall apply to the Political and Security Committee unless stated otherwise by the Secretariat. The Secretariat may amend the rules of procedures that shall prevail in the session.

2. Language

- 2.1. The official language of EUROsimA 2022 is English.

3. Rights and Duties of EUROsimA Team: Secretariat and Organization Team

- 3.1. The Secretariat may at any time make oral or written statements in the bodies.
- 3.2. The Secretariat and the Organization Team shall assist the Secretary-General and the Director-General.
- 3.3. The Secretariat may deliver a written note or a speech regarding the content of the bodies, the Rules of Procedure, or any aspect of the configuration to the Presidency at any time.
- 3.4. The Secretariat shall receive, correct and circulate the documents.
- 3.5. In absence of the Secretary-General, any member of the Secretariat who has consent from the Secretary-General shall act as an acting and authorized figure.

4. The Presidency

- 4.1. The Political and Security Committee shall be chaired by a President and Secretary-General.

- 4.2. The term “Presidency” shall refer to in the PSC, either the President, the Secretary-General, the Vice-President, or any of them jointly and shall preside over the body.
- 4.3. The Presidency shall be responsible for all issues pertaining to the conduct of the debate and the course of the legislative procedures and, in that role shall, among other things open, declare the opening and closing of each sitting, compose the General Speakers’ List, moderate all debates, ensure observance of the Rules of Procedure, accord the right to speak, and announce decisions.
- 4.4. If questions arise over the interpretation of these Rules of Procedure, the Presidency shall rule on the correct interpretation.
- 4.5. The Presidency’s interpretation of the EUROsimA 2022 Rules of Procedure shall prevail over the Representatives during the Conference. Yet, the interpretation of the Secretary-General, Under Secretary-General, and Academic Assistant, to be presented to the Presidency orally or in writing, shall have precedence.
- 4.6. If a conflict between different provisions of these Rules of Procedure becomes apparent, the Presidency shall decide on the proper course of action.
- 4.7. The Presidency may take any reasonable and appropriate action to ensure the maintenance of order during debates. These actions may include, but are not limited to, calling the offenders to order, refusing them the right to speak or vote, requiring them to apologize, or removing them from the Chamber.
- 4.8. The Presidency shall have the right to rule out points and motions put forward by Members, unless otherwise provided in these Rules of Procedure.
- 4.9. The Presidency shall not vote on any issue on the agenda.

5. The Secretaries

- 5.1. The Presidency of Political and Security Committee shall be supported by up to two Secretaries. The Secretaries shall act under the responsibility and guidance of the Presidency and assist it in all matters. At the discretion of the Presidency, the Secretaries may take any measures needed to ensure the smooth running of debates.

6. Conduct and Behaviour

- 6.1. All participants shall behave courteously at all times.

- 6.2. Words, expressions, or other actions which affront human dignity, constitute malicious attacks or discrimination against any other person are forbidden. The Secretariat may take any necessary disciplinary action if a participant engages in such behaviour, including the termination of the individual's participation in the Conference.
- 6.3. Any words, expressions, or other actions that disrupt the orderly conduct of the debates are not permitted.
- 6.4. If a participant consistently engages in the aforementioned behaviour, the Secretariat may decide to end the individual's participation and refrain from granting the certificate of participation.

7. Communication

- 7.1. The primary means of communication during the sessions between the Ambassadors and the Presidency is through message papers.
- 7.2. Message papers will be delivered through the administrative staff with the Secretaries of the respective bodies.
- 7.3. Except for personal excuses to be delivered to the Presidency, the content of the message shall be relevant to the ongoing discussion in the institution. The message must be in English. In case the note does not fulfill the above-mentioned criteria, the Presidency may halt the communication.
- 7.4. Ambassadors are not permitted to send message papers directly to any members of the Secretariat.
- 7.5. The Presidency reserves the right to suspend note-passing if they deem it necessary. This decision cannot be appealed

B. Rules Governing the Debate

8. Roll Call

- 8.1. At the beginning of each session, the Presidency shall record the status of the Members present and determine the required majorities.
- 8.2. The roll call shall be performed in the English alphabetical order.
- 8.3. Members shall state their status as present when they are called upon.
- 8.4. Members that have not replied to the roll call will be treated as absentees, even if they are physically present, until they send a message paper to the Presidency stating their status.

- 8.5. Members that have missed more than half of the time allocated for the session cannot alter their statuses from 'absent'. Such Members cannot join the debate, nor exercise their voting rights. Members marked absent may not join the debate or vote until their status is changed by the Presidency.
- 8.6. Members, who have missed more than 2 sessions without a valid excuse, to be judged by the Secretariat, cannot receive their Certificates of Participation.

9. Opening Statements

9.1 After the quorum is established, every ambassador shall deliver an opening speech of one-and-a-half minutes only in the first session.

10. Conduct of the debate

10.1. During the formal procedure, the discussions may take place in three different types of debates: The General Speakers' List, Moderated Caucus, Unmoderated Caucus.

11. General Speakers' List

- 11.1. Any Member wishing to speak shall raise their placard or pass a note to the Presidency to be added to the General Speakers' List. The speaking time is limited to 1 minute, unless otherwise altered by the Presidency.
- 11.2. After the conclusion of a speech, points of information may be raised. A point of information may only be raised if the previous speaker accepts it and must take the form of a question related to the subject matter of the speech held by the previous speaker. The Presidency may limit the number of points. The Presidency may decide to refuse the original speaker the right to answer at its discretion.
- 11.3. The Presidency may limit the number of speakers permitted on the General Speakers' List or suspend the list.
- 11.4. The general debate ends when there are no more speakers on the General Speakers' List for the general debate or when a motion to close the debate has been raised, allowed for a vote, and voted upon. The Presidency may close the General Speakers' List on their own accord if the circumstances so warrant.
- 11.5. A Member can make a request to be removed from the General Speakers' List once added there. This request shall be granted by the Presidency with the exception of the cases when the Member is the next one to speak or the Member is following immediately after the current speaker in the General Speakers' List.

12. Moderated Caucus

- 12.1. A Moderated Caucus shall be proposed by a Motion for a Moderated Caucus, which requires a simple majority to pass.
- 12.2. A Motion for Moderated Caucus is in order when the floor is open for points and motions.
- 12.3. The Member giving the motion must briefly state its topic, specify a total time limit which shall not be less than five minutes nor more than twenty minutes, and also specify an individual speaker time limit.
- 12.4. The Presidency may rule the motion out of order and this decision is not subject to appeal.
- 12.5. A Member may introduce a Motion to Extend the Moderated Caucus. This motion requires a simple majority to pass.
- 12.6. A Moderated Caucus can be proposed by any ambassador by raising a motion. Additionally, a Moderated Caucus can be announced at the discretion of the Presidency.
- 12.7. A Moderated Caucus is moderated by the Presidency. Anyone who wishes to speak shall raise their placard in order to express their wish to do so. The order of speakers shall be determined at the discretion of the Presidency.
- 12.8. Each speaker may speak according to the time limit and on the topic set out in the motion.
- 12.9. Upon entering into a Moderated Caucus, the General Speakers' List shall be suspended and shall be returned to after the conclusion of the Moderated Caucus.
- 12.10. The Caucus may be closed or suspended before its natural conclusion at the discretion of the Presidency, if the circumstances so warrant.

13. Unmoderated Caucus

- 13.1. An Unmoderated Caucus shall be proposed by a Motion for an Unmoderated Caucus, which requires a simple majority to pass. Additionally, an Unmoderated Caucus can be announced at the Presidency's discretion.
- 13.2. The Member giving the motion must briefly state its topic and specify a total time limit which shall not be less than five minutes nor more than twenty minutes.

- 13.3. The Presidency may suggest a more appropriate Caucus length and put it to vote or may rule the Unmoderated Caucus out of order without the possibility of any appeal.
- 13.4. Upon entering into an Unmoderated Caucus, the General Speakers' List shall be suspended, and Members will carry out informal discussion on the topic specified in the motion.
- 13.5. A Member may introduce a Motion to Extend the Unmoderated Caucus. This motion requires a simple majority to pass.
- 13.6. Upon entering into an Unmoderated Caucus, the General Speakers' List shall be suspended and shall be returned to after the conclusion of the discussion.
- 13.7. The total duration of the Unmoderated Caucus may not exceed 20 minutes and the Presidency shall alert the Members when the Unmoderated Caucus is reaching its time limit.

14. Joint Statement

- 14.1. The Political and Security Committee may release Joint Statements to address any particular topic at hand.
- 14.2. The purpose of a Joint Statement is to give strategic recommendation and policy options to the Council.
- 14.3. There is no limit to the number of Joint Statements that can be introduced and/or adopted by the Political and Security Committee.
- 14.4. The contents of a Joint Statement are inherently considered internal unless explicitly stated otherwise within the document.
- 14.5. A Joint Statement shall have at least three signatories to be submitted for the approval of the Presidency.
- 14.6. The Committee will be asked once for verbal objections to the introduction of a Joint Statement. In the event of an objection, the Committee will proceed to voting procedure for the introduction of the Joint Statement. In order for the introduction of a Joint Statement, the committee must reach in favor of the two thirds ($\frac{2}{3}$) of the committee.
- 14.7. The Committee will be asked thrice for verbal objections to the adoption of a Joint Statement. In the event of an objection, the Joint Statement cannot be adopted.

15. Decision

- 15.1. The Political and Security Committee releases ‘‘Decision’’ as the final document of the committee.
- 15.2. The purpose of the Decision is to give recommendation to the Council in regards with the EU-led military operations. The Council takes the PSC guidance into consideration to start the legal procedures for intervening into the crisis, under the roof of PSC-led missions and operations.
- 15.3. A Decision shall have at least three signatories to be submitted for the approval of the Presidency.
- 15.4. The Committee will be asked once for verbal objections to the introduction of a Decision. In the event of an objection, the Committee will proceed to voting procedure for the introduction of the Decision. In order for the introduction of a Decision, the committee must reach in favor of the two thirds ($\frac{2}{3}$) of the committee.
- 15.5. The Committee will be asked thrice for verbal objections to the adoption of a Decision. In the event of an objection, the Decision cannot be adopted.

16. Voting arrangements and quorum

- 16.1. There are two types of votes:
 - 16.1.1. Substantive votes pertain to the subject matter of the proposal and its adoption. All substantive votes shall be conducted through the process of silent consensus, in which the Committee will be vocally asked for objections thrice. If there are no objections, the result is considered affirmative.
 - 16.1.2. Procedural votes are any votes that are not classed as substantive votes. Abstaining is not permitted during procedural votes. A procedural vote requires a simple majority, i.e., more votes in favour than against.
- 16.2. Unless decided otherwise by the Presidency, all substantive votes within the PSC shall be conducted through silent consensus.
- 16.3. No speakers for or against will be entertained in a substantive vote within the PSC.
- 16.4. Procedural votes can also be taken either by a roll call, by raising placards, or electronically, at the discretion of the Presidency.

- 16.5. During substantive voting ambassadors, the Presidency, and the Secretaries are permitted to be in the room. No one may enter, exit, or move around the room unless they receive prior authorisation by the Presidency.
- 16.6. All note-passing is suspended during substantive voting. No points or motions other than Points of Personal Privilege, Points of Order, or Points of Procedural Inquiry may be raised.
- 16.7. The Secretariat may conditionally alter the provisions in this chapter in the event of a dispute regarding their application.

17. Points

- 17.1. Members may raise any of the following points during the process, where not expressly limited by other measures in these Rules, by raising their placards and stating their point. No point other than the Point of Personal Privilege may interrupt another speaker. A Point of Order may also interrupt the speaker only if the speaker exceeds the time limit and the Presidency does not interrupt.
- 17.2. **A Point of Personal Privilege** may be raised if the proponent is in direct physical discomfort (e.g., unable to hear the speaker) and is unable to take part in the proceedings as a result of said discomfort. Points of Personal Privilege may be raised at any point during the proceedings, other than an Unmoderated Caucus, and may interrupt a speaker.
- 17.3. **A Point of Order** may be raised if the proponent believes that an error in following the Rules of Procedure has taken place. The Presidency will rule on the point's admissibility, and if necessary, take remedial action as soon as possible. Points of Order may be raised at any point during the proceedings other than the Unmoderated Caucus.
- 17.4. **Right of Reply** may be raised at any time if the proponent feels that they or their national honour has been insulted, however, a Right of Reply may not interrupt an ongoing speech. The Presidency shall request the proponent to concisely explain their request, and if the point is admissible, will grant the proponent a short remark to reply to the comment. The Presidency may also require the original speaker to apologise. The Presidency's decision whether to grant the right of reply is not subject to appeal. A "Right of Reply" to a right of reply is not in order.
- 17.5. **A Point of Parliamentary Inquiry** may be raised if the proponent has a question or a request for clarification about the Rules of Procedure to the Presidency. Points of Parliamentary Inquiry may be raised at any point during the proceedings, other than during an Unmoderated Caucus.

- 17.6. **A Point of Information** may be raised during the General Speakers' List and must take the form of a question related to the subject matter of the speech by the previous speaker. A point of information may also be directed to the Presidency. The point may only be stated if the Presidency permits it and the previous speaker accepts it. The Presidency may decide to limit the amount of time available for the point or the reply.
- 17.7. The Presidency shall rule on the admissibility and appropriateness of any points raised.

18. Motions

- 18.1. Members may raise any of the following motions during the General Speakers' List, where not expressly stated otherwise:
- 18.1.1. **A Motion to Adjourn the Meeting** may be raised to suspend all the activities of the body until EUROsimA 2022 and requires a two-thirds majority to pass.
- 18.1.1.1. The Presidency may rule such motions out of order and these decisions shall not be subject to appeal.
- 18.1.2. **A Motion to Suspend the Meeting** may be raised whenever the floor is open. A Member may give a Motion to Suspend the Meeting in order to suspend all functions of the body until the next meeting.
- 18.1.2.1 The Presidency may rule such motions out of order and these decisions shall not be subject to appeal.
- 18.1.3. **A Motion to Close the Debate** may be raised to close the general debate or the debate on amendments. This motion can be overruled by the Presidency and this decision is not subject to appeal.
- 18.1.3.1. When a motion for the closure of debate is introduced, the Presidency may recognize up to two speakers against the motion. No speaker in favor of the motion shall be recognized.
- 18.1.3.2. Once a motion to close the debate has passed, the debate shall be closed immediately and none of the speakers still on the list of speakers shall have the possibility to give their speech.
- 18.1.4. **A Motion to Limit/Extend Speaking Time** may be raised if the proponent wishes to alter the speaking time of the General Speakers' List. The proponent must specify the requested new speaking time.

18.1.5. **A Motion for a Moderated Caucus** may be raised to have the institution move into Moderated Caucus for a proposed amount of time. The proposer must specify the requested duration of the Caucus, the speaking time, and the topic of the Caucus. The total duration of the Caucus may not exceed 20 minutes.

18.1.6. **A Motion to Extend the Moderated Caucus** may only be raised during a Moderated Caucus to extend its total duration. The final total duration of the Caucus may not exceed 20 minutes.

18.1.7. **A Motion for an Unmoderated Caucus** may be raised to have the institution move into an informal discussion for a proposed amount of time. The proposer must specify the requested duration of the Caucus that may not exceed 20 minutes.

18.1.8. **A Motion to Extend the Unmoderated Caucus** may only be raised during an Unmoderated Caucus to extend its total duration. The total duration of the extension may not exceed the duration of the original Unmoderated Caucus.

18.1.9. **A Motion to Terminate the Caucus** is in order during a Moderated and Unmoderated Caucus unless there is already an entertained speaker for the related motion at that particular moment.

18.1.9.1. The Presidency may either put this motion immediately to vote or recognize up to two speakers against the motion.

18.1.9.2. If speakers are entertained then following the relevant speeches have been delivered a motion to close the debate will be in order, which requires a two-thirds majority to pass. After the debate is closed, a simple majority is required to terminate the caucus.

18.2. For a motion to be accepted it needs to pass a procedural vote. For a motion to close the debate and for a motion to adjourn the meeting to pass, a two-thirds majority in favor is necessary.

18.3. The Presidency may request for any motion to be seconded by another Member for it to be voted upon.

18.4. The Presidency may call for objections to the motion and if no objections are made, may consider the motion to be accepted unanimously.

18.5. The Presidency may grant or may refuse a motion at their discretion.

19. Order of precedence

- 19.1. If multiple points and/or motions are raised simultaneously, they will be resolved in the order in which they appear in Annex I.
- 19.2. If two points or motions of the same type are raised, the most disruptive one will be put to vote first; should they not differ in their disruptiveness, the Presidency will decide on the order in which they are resolved.

Annex I: Order of precedence of points and motions

The order of precedence of points and motions is as follows (highest to lowest):

1. Point of Personal Privilege
2. Point of Order
3. Right of Reply
4. Point of Parliamentary Inquiry
5. Point of Information
6. Motion to Adjourn the Meeting
7. Motion to Suspend the Meeting
8. Motion to Close the Debate
9. Motion to Limit/Extend Speaking Time
10. Motion to Terminate the Caucus
11. Motion to Extend the Previous Caucus
12. Motion for an Unmoderated Caucus
13. Motion for a Moderated Caucus

Annex 2: The format of the Decision:

27.1.2022

Official Journal of the European Union

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POLITICAL AND SECURITY COMMITTEE DECISION (CFSP) 2022/105

of 19 January 2022

on the appointment of the EU Mission Force Commander of the European Union CSDP Military Training Mission in the Central African Republic (EUTM RCA) and repealing Decision (CFSP) 2021/1435 (EUTM RCA/1/2022)

THE POLITICAL AND SECURITY COMMITTEE,

Having regard to the Treaty on European Union, and in particular Article 38 thereof,

Having regard to Council Decision (CFSP) 2016/610 of 19 April 2016 on a European Union CSDP Military Training Mission in the Central African Republic (EUTM RCA), and in particular Article 5(1) thereof,

Whereas:

- (1) By means of Decision (CFSP) 2016/610, the Council authorised the Political and Security Committee (PSC), in accordance with Article 38 of the Treaty on European Union, to take the relevant decisions concerning the political control and strategic direction of EUTM RCA, including the decisions on the appointment of subsequent EU Mission Force Commanders.

- (2) On 26 August 2021, the PSC adopted Decision (CFSP) 2021/1435 appointing Brigadier General Jacques LANGLADE DE MONTGROS as the EU Mission Force Commander of EUTM RCA.

- (3) On 27 October 2021, the Belgian Military authorities proposed the appointment of Brigadier General Jacky CABO to succeed Brigadier General Jacques LANGLADE DE MONTGROS as the EU Mission Force Commander of EUTM RCA as from 4 February 2022.
- (4) On 23 November 2021, the EU Military Committee agreed to recommend that PSC approve that proposal.
- (5) A decision on the appointment of Brigadier General Jacky CABO should be taken. Furthermore, Decision (CFSP) 2021/1435 should be repealed.
- (6) In accordance with Article 5 of Protocol No 22 on the position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Denmark does not participate in the elaboration and the implementation of decisions and actions of the Union which have defence implications,

HAS ADOPTED THIS DECISION:

Article 1

Brigadier General Jacky CABO is hereby appointed as the EU Mission Force Commander of the European Union CSDP Military Training Mission in the Central African Republic (EUTM RCA) as from 4 February 2022.

Article 2

Decision (CFSP) 2021/1435 is hereby repealed as of 4 February 2022.

Article 3

This Decision shall enter into force on the date of its adoption.

Done at Brussels, 19 January 2022.

*For the Political and
Security Committee*

The Chairperson

D. PRONK